

Message Text

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ACTION DLOS-07

INFO OCT-01 EUR-25 EA-11 NEA-14 ISO-00 COA-02 SAJ-01 INT-08

COME-00 CG-00 DOTE-00 IO-14 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01

SP-03 SS-20 USIA-15 OMB-01 EB-11 AID-20 AGR-20 SWF-02

DRC-01 /212 W

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R 230132Z MAY 74

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC 3982

INFO AMEMBASSY TEHRAN

AMEMBASSY MOSCOW

AMEMBASSY TOKYO

USUN NEW YORK 1349

HICOMTERRPACIS SAIPAN

C O N F I D E N T I A L SEOUL 3350

USUN FOR AMBASSADOR STEVENSON

TEHRAN FOR LOS DEL

E.O. 11652: GDS

TAGS: PBOR, JA

SUBJECT: LOS CONSULTATIONS WITH JAPANESE

1. CONSULTATIONS HELD WITH GOJ 24 MAY. GOJ TEAM HEADED BY AMBASSADOR SUGIHARA. OWADA, AKIMOTO, AND ODA ALSO PRESENT FOR FULL RANGE OF DISCUSSIONS. REPRESENTATIVES OF FISHERIES AGENCY PARTICIPATED IN DISCUSSIONS ON FISHERIES. SUGIHARA LED DISCUSSIONS OFF WITH STATEMENT THAT FORMIN OHIRA'S STATEMENT ACCEPTING 200 MILE ZONE CONCEPT BEFORE DIET ON 17 MAY WAS ACCIDENTAL AND "PREMATURE". HE STATED THAT JAPAN WOULD OBVIOUSLY HAVE TO ACCEPT A ZONE EVENTUALLY, BUT DID NOT WISH TO DO SO NOW. SUGIHARA FURTHER STATED THAT THE FISHMIN WAS APPEARING BEFORE THE DIET ON 24 MAY TO EXPLAIN
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THEIR RESERVATIONS ABOUT OHIRA'S STATEMENT.

2. GOJ HAD PREPARED AGENDA WHICH WAS LIMITED TO DISCUSSION OF MOSCOW TALKS AND "RESOURCE JURISDICTION". U.S. SIDE ABLE TO WORK IN SOME OTHER ISSUES ALTHOUGH JAPANESE MOSTLY NON-COMMITTAL. AFTER BRIEFING BY U.S. ON MOSCOW, FOLLOWING AREAS DISCUSSED:

A. ECONOMIC ZONE DRAFT: GOJ HAS GONE TO EVENSEN AND ASKED THAT CIRCULATION OF NEW EVENSEN PAPER BE DELAYED UNTIL 10 JUNE. THEY ASKED FOR OPEN SUPPORT OR AT LEAST ACQUIESCENCE FOR THIS MOVE AND STATED THEIR DESIRE WAS TO OBTAIN U.S./SOVIET/JAPANESE AGREEMENT ON FISHING ISSUE, "MORE CONSERVATIVE" THAN PRESENT EVENSEN DRAFT. GOJ PRESENTLY ATTEMPTING TO COORDINATE A GOVERNMENT POSITION WHICH THEY WILL EITHER ATTEMPT TO FIT INTO DRAFT DISCUSSED IN LONDON AND MOSCOW OR SUBMIT SEPARATELY. GOJ PROBLEMS ARE WITH TRADITIONAL FISHING (MORE CLEAR CUT TERMS) AND THE PROVISION ON ANADROMOUS SPECIES. THEY TRIED SEVERAL TIMES TO OBTAIN A COMMITMENT FOR BILATERAL SALMON TALKS AND AT ONE POINT ALLUDED TO A SEPARATE U.S.-JAPAN AGREEMENT ON SALMON, WITH NO PRIVISION IN LOS TREATY. GOJ ALSO ATTEMPTED SEVERAL TIMES TO LINK LOS SALMON ISSUE WITH INTERIM PROBLEMS OF THIS YEAR'S CATCH AND BRISTON BAY ISSUE. WE RESISTED ANY SUCH LINKAGE. GOJ NOW IN PROCESS OF STUDYING OPTIONS AND STATED THEY HOPED TO CONTACT US CONCERNING THE ISSUE BY THE END OF THE MONTH. ONE OPTION DISCUSSED WAS SUBMISSION TO STEVENSON OF GOJ ALTERNATIVE TEXTS ON SALMON AND TRADITIONAL FISHING, COUPLED WITH U.S. AGREEMENT TO DISCUSS WITH GOJ ON URGENT BASIS TREATMENT OF ANADROMOUS SPECIES IN LOS TREATY. FOR REASONS OF TIME, WE MADE CLEAR SUCH TALKS COULD NOT RPT NOT BE LINKED TO DECISION TO SUBMIT TEXT. IN THIS CONNECTION, FISHERIES AGENCY REPS HANDED US COPY OF GOJ SALOM TEXT GIVEN USDEL LAST SUMMER, AS EXAMPLE OF ALTERNATIVE TEXTS THAT MIGHT BE INCLUDED, WITH BOTH TEXTS BRACKETED. IN PRIVATE CONVERSATION AT EMBASSY DINNER, OWADA SAID SALMON SITUATION THREATENED TO BECOME "ANOTHER TEXTILE" PROBLEM, AND COULD AFFECT U.S.-JAPAN COOPERATION AT LOS CONFERENCE AS A WHOLE, ALTHOUGH "NOT NECESSARILY ON ALL ISSUES SUCH AS NAVIGATION AND STRAITS."

B. STRAITS: GOJ POSITION ESSENTIALLY UNCHANGED. THEY INDICATED CONTINUING RESERVATIONS ABOUT U.S. PROVISIONS ON FREE TRANSIT. GOJ PREPARING DETAILED COMMENTS ON LONDON DRAFT.

C. PROCEDURAL ISSUE: GOJ STATED THEY COULD SUPPORT U.S. PROPOSAL
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ON VOTING, INCLUDING REQUIRING TWO-THIRDS MAJORITY TO MOVE TO VOTE IN COMMITTEE, AND AGREED WITH U.S. CHARACTERIZATION OF ISSUE AS DETERMINATION THAT EFFORTS AT CONSENSUS HAVE BEEN EXHAUSTED.

D. COASTAL SEABED: ALTHOUGH GOJ DOES NOT FAVOR REVENUE SHARING AT THIS TIME, THEY ARE STUDYING PROPOSAL AND SUGIHARA STATED IT "MAY NOT BE IMPOSSIBLE" FOR THEM TO ACCEPT IT. MITI IS OPPOSED. GOJ EXPRESSED MILD DISAPPROVAL OF JURISDICTION BEYOND 200 MILES AND

SAID THEY THOUGHT THE PRESENT PROPOSALS TO GRANT JURISDICTION BEYOND 200 MILES GAVE "TOO MUCH" TO A FEW STATES.

E. ARCHIPELAGOS: SUGIHARA ANXIOUS TO RECEIVE INFORMATION ON OUR TALKS WITH INDONESIANS. HE STATED INDONESIA WAS MOUNTING A MAJOR DIPLOMATIC CAMPAIGN IN ASIA AND THAT MALAYSIA HAD AGREED TO ACCEPT ARCHIPELAGO THEORY. HE FURTHER STATED THAT GOJ HAD INFORMATION THAT PHILIPPINES AND POSSIBLY INDONESIA HAD REJECTED U.S. PROPOSAL, AND SUGIHARA HAD ALREADY INFORMED USG OF THIS. (TO AVOID FUTURE SURPRISES OF THIS SORT, REQUEST DEPARTMENT ATTEMPT TO KEEP TEAM INFORMED OF SUCH DEVELOPMENTS, PARTICULARLY IN VIEW FORTHCOMING VISITS TO THAILAND, MALAYSIA, AND SINGAPORE.) GOJ ASSUMES U.S. WILL RAISE FISHING TEXT DISCUSSED IN LONDONG WITH INDONESIANS.

F. MICRONESIA: U.S. GAVE SOME INDICATION THAT WE ARE TRYING TO RECONCILE DIFFERENCES WITH MICRONESIA. GOJ STATED THAT "STATES WITH AN INTEREST IN THE REGION" SHOULD BE CONSULTED ON THE QUESTION, INDICATED WILLINGNESS AND DESIRE TO ASSIST IN DEVELOPMENT IN MICRONESIA, AND SAID JAPAN HAD A "MORAL COMMITMENT" TO MICRONESIA ALTHOUGH U.S. HAD A "POLITICAL COMMITMENT." (SUGIHARA WAS IN TRUK DURING WW II.)

3. JAPANESE ASSIGNMENTS AT CONFERENCE. SUGIHARA SAID PRIVATELY HE IS THINKING OF ASSIGNING IGUCHI AND AKIMOTO TO COMITE 1, AND OWADA TO NAVIGATION WORKING GROUP OF COMITE 2. OWADA WILL NOT BE IN CARACAS FOR FIRST FEW WEEKS, AND MAY HAVE TO LEAVE IF NEGOTIATIONS BETWEEN GOJ AND PRC ON "BASIC TREATY" GET UNDERWAY.

4. COMMENT: GOJ APPARENTLY INVOLVED IN MASSIVE INTER-AGENCY COORDINATION EFFORT AND ATTEMPTING TO COMPLETE IT BY END OF MAY. THEY ARE OBVIOUSLY UPSET THAT THE NEGOTIATIONS ARE MOVING SO RAPIDLY AND STATED WE ARE "NOW WHERE WE SHOULD BE IN THE LAST WEEK OF THE CONFERENCE." IN THIS CONNECTION, THEY ARE "PREDICTING" 3 TO 4
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WEEKS ON PROCEDURE AND GENERAL DEBATE AT START, AND 1 TO 2 WEEKS ON REPORT AT CONCLUSION.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LAW OF THE SEA, AGREEMENTS, MEETINGS, MEETING DELEGATIONS, FISHERIES MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 23 MAY 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GarlanWA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974SEOUL03350
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740132-1022
From: SEOUL
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740523/aaaaatzv.tel
Line Count: 157
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION DLOS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GarlanWA
Review Comment: n/a
Review Content Flags:
Review Date: 11 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <11 JUN 2002 by elyme>; APPROVED <04 MAR 2003 by GarlanWA>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: LOS CONSULTATIONS WITH JAPANESE
TAGS: PBOR, JA, US, UR
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005